

SAFETEA-LU 6002 COORDINATION PLAN



DECEMBER 15, 2008

Lead Agencies:

Federal Highway Administration

Utah Department of Transportation

SAFETEA-LU Coordination Plan Revision History

| MODIFICATION NUMBER | DATE | DESCRIPTION OF MODIFICATIONS |
|---------------------|-------------------|--|
| 0 | January 2008 | Original plan |
| 1 | February 22, 2008 | <ul style="list-style-type: none"> • New contact information for two participating agencies (UTA, Utah Lake Commission) • Added agency meeting to review alternatives (shown in Table 4) |
| 2 | March 24, 2008 | <ul style="list-style-type: none"> • Provo City shown as a Joint Lead Agency, p. 2 • EPA shown as a Cooperating Agency, p. 3 • MAG contact person added to Table 1, p. 3 |
| 3 | December 15, 2008 | <ul style="list-style-type: none"> • New contact for FHWA (Table 1) • New contact for UDOT (Table 1) • New contact for FAA (Table 3) • New contact for SHPO (Table 3) |
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1. Introduction

1.1 Project Overview

The City of Provo, in conjunction with the Federal Highway Administration (FHWA), and the Utah Department of Transportation (UDOT), is proposing transportation improvements between Interstate 15 and 3110 West Street in the vicinity of the Provo Municipal Airport. This project is generally known as the **Provo Westside Connector (PWC)**. FHWA is preparing an Environmental Impact Statement (EIS) for the proposed project, with UDOT and Provo City serving as joint lead agencies.

The project area extends for approximately 3 miles in length between the I-15 University Avenue interchange and the airport and along existing Center Street in Provo. The project is generally bordered on the south and west by Utah Lake and on the east by I-15. Figure 1 illustrates the project study area and vicinity in Utah County.



Figure 1. Project Study Area

The lead agencies will consider a reasonable range of alternatives which meet the project objectives and are based on agency and public input. These alternatives include: (1) taking no action; (2) using alternative travel modes, (3) upgrading and adding lanes to existing Center Street; and (4) constructing a highway on a new location for all or a portion of the project length.

The public as well as federal, state, and local agencies will be invited to participate in the project environmental review process to ensure that a full range of alternatives is considered and that all appropriate environmental issues and resources are evaluated. The participation process will include opportunities to provide comments on the purpose and need for the project, potential alternatives, and social, economic, and environmental issues of concern.

1.2 Purpose of Coordination Plan

Section 6002 of the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU, 23 USC §139) prescribes changes to existing FHWA and Federal Transit Authority (FTA) procedures for implementing the National Environmental Policy Act of 1969 (NEPA), as amended, and for implementing the regulations of the Council on Environmental Quality (CEQ), 40 CFR parts 1500 through 1508. The objective of SAFETEA-LU is to involve the public and appropriate federal, state, and local agencies in the environmental review process and to move the process along expeditiously. SAFETEA-LU requires that lead agencies establish a plan for coordinating public and agency participation and comment during the NEPA environmental review process.

The purpose of this coordination plan is to facilitate and document the lead agencies' structured interaction with the public and other agencies and to inform the public and other agencies of how the coordination will be accomplished. The project schedule outlined in this coordination plan is required by FHWA and must be provided to all participating agencies, the Utah Department of Transportation, the project sponsor (Provo City), and must be made available to the public.

2. Lead, Cooperating, and Participating Agencies

2.1 Lead Agencies

- A. The project joint lead agencies are:
 - 1. Federal Highway Administration (FHWA)
 - 2. Utah Department of Transportation (UDOT)
 - 3. Provo City, Utah
- B. Responsibilities: As specified in CEQ regulations for implementing NEPA (40 CFR §1501.5), lead agencies are responsible for supervising the preparation of the environmental impact statement. SAFETEA-LU Guidance also specifies that lead agencies must:
 - 1. provide increased oversight in managing the process and resolving issues

2. identify and involve participating agencies
3. develop coordination plans
4. provide opportunities for public and participating agency involvement in defining the purpose and need and determining the range of alternatives
5. collaborate with participating agencies in determining methodologies and the level of detail for the analysis of alternatives

C. Key contacts for the project are listed in Table 1.

Table 1. Key Project Contacts

| CONTACT | PHONE | EMAIL |
|---|--------------------------|--------------------------|
| Ed Woolford Lead Agency Project Manager Federal Highway Administration | 801-963-0078 Ext. 235 | Edward.Woolford@dot.gov |
| Danny Page Project Manager, Utah Department of Transportation, Region 3 | 801-227-8081 | dpage@utah.gov |
| David Graves Project Manager, Provo City | 801-852-6745 | dgraves@provo.utah.gov |
| Chad Eccles Transit Program Manager, Mountainland Association of Governments | 801-229-3824 | ceccles@mountainland.org |
| Tom Twedt Consultant Project Manager, BIO-WEST, Inc. | 435-752-4202 | ttwedt@bio-west.com |
| Ken Sim Consultant Deputy Project Manager, BIO-WEST, Inc. | 435-752-4202 | ksim@bio-west.com |
| Jeremy Christensen Consultant Design Lead, PB Americas, Inc. | 801-288-3246 | christensen@pbworld.com |
| Bethany Hyatt Consultant Public Involvement Coordinator, PB Americas, Inc. | 801-288-3207 | hyatt@pbworld.com |

2.2 Cooperating Agencies

A. Agencies that accepted cooperating agency status are listed in Table 2. The list of agencies invited to be cooperating agencies is provided in Appendix 1, along with complete contact information.

Table 2. Cooperating Agencies

| COOPERATING AGENCY AND CONTACT | PHONE | EMAIL |
|--|--------------------------|-------------------------|
| Bureau of Land Management Glenn Carpenter , Field Office Manager | 801-977-4310 | glenn_carpenter@blm.gov |
| Environmental Protection Agency, Region 8 Robin Coursen , NEPA Coordinator | 303-312-6695 | coursen.robin@epa.gov |
| U.S. Fish & Wildlife Service Betsy Herrmann , Biologist | 801-975-3330 Ext. 139 | betsy_herrmann@fws.gov |

B. Responsibilities: Cooperating agencies share responsibility for developing information and environmental analyses related to their respective areas of expertise. Cooperating agencies are, by definition, also participating agencies. As such, cooperating agencies share the responsibilities of SAFETEA-LU participating agencies, including responsibility to participate in the NEPA process at the earliest possible time and to participate in the scoping process.

2.3 Participating Agencies

A. Agencies accepting participating agency status are listed in Table 3. All agencies that were invited are listed in Appendix 2 along with contact information.

Table 3. Participating Agencies

| PARTICIPATING AGENCY AND CONTACT | PHONE | EMAIL |
|--|------------------------------|---|
| Federal Aviation Administration Carl LaPray , Manager SLC OEM/GNAS | 801-320-2228 | carl.lapray@faa.gov |
| Natural Resources Conservation Service M. Ron Davidson , Asst. State Conservationist – Technology | 801-524-4550 | ron.davidson@ut.usda.gov |
| U.S. Army Corps of Engineers Jason Gipson , Intermountain Representative | 801-295-8380 Ext. 14 | jason.a.gipson@spk01.usace.army.mil |
| Utah Reclamation Mitigation and Conservation Commission, Maureen Wilson | 801-524-3146 | mwilson@uc.usbr.gov |
| Utah Division of Forestry, Fire, and State Lands Barry Tripp , Lands Administrator | 801-538-5389 | barrytripp@utah.gov |
| Utah Division of State History Lori Hunsaker , Deputy SHPO – Archaeology | 801-533-3555 | lhunsaker@utah.gov |
| Utah Division of Water Quality Harry Campbell , Environmental Engineer | 801-538-6923 | hcampbell@utah.gov |
| Utah Lake Commission Reed Price , Executive Director | 801-851-2900 | rprice@utahlakecommission.org |
| Utah Transit Authority Kerry Doane , Strategic Planner | 801-237-1964 | kdoane@rideuta.com |
| Utah County Clyde Naylor , County Engineer Paul Hawker , Associate County Engineer | 801-851-8600 801-851-8603 | ucpw.clyde@state.ut.us ucpw.paul@state.ut.us |

B. Pursuant to Section 6002 of SAFETEA-LU, participating agencies are responsible to identify, as early as practicable, any issues of concern regarding the project's potential environmental or socioeconomic impacts. A participating agency’s role is to:

1. participate in the scoping process
2. provide meaningful and early input on defining the project “purpose and need,” determining the range of alternatives to be considered, and the methodologies and level of detail required in the alternatives analysis
3. participate in coordination meetings and joint field reviews as appropriate
4. review and comment in a timely manner on the pre-draft or pre-final environmental documents
5. provide meaningful and timely input on unresolved issues

6. participate in meetings to resolve issues that could delay completion of the environmental review process or result in denial of approvals required for project under applicable laws
- C. Federal agencies which declined participating agency status were: Bureau of Reclamation, Department of Homeland Security (FEMA), US Department of Interior (Office of Environmental Policy and Compliance), Federal Transit Authority, and the US Geological Survey. None of the tribal agencies contacted responded to the invitation to become participating agencies.
 - D. Agencies which did not accept the invitation but provided scoping information were: Utah Governor's Office of Economic Development, Mountainland Association of Governments, Utah Division of Water Resources, and Utah Division of Wildlife Resources. These and other agencies will be kept informed as necessary during the EIS process related to their areas of expertise.

3. Agency Coordination, Public Involvement, and Scheduling

Lead agencies are responsible for preparation of the Environmental Impact Statement, including coordination of agency and public involvement. Table 4 summarizes key coordination points. Deadlines and expected completion dates are indicated in the table.

3.1 Cooperating and Participating Agency Coordination

Cooperating and Participating Agencies will be asked to submit comments during scoping that summarize their jurisdiction and/or special expertise related to the project area. Following scoping, lead agencies will collaborate with cooperating and participating agencies on methodologies for documenting environmental conditions and assessing impacts. All agencies will be notified of the availability of draft and final EIS documents and given appropriate comment opportunities (see Table 4). Lead agencies will also coordinate with agencies on completion of necessary permits following the Record of Decision (ROD).

3.2 Public Involvement

Specific study elements will be directly influenced by public involvement. The public will be offered an opportunity for input at critical periods of the EIS process:

- The **public scoping meeting** will identify key project concerns and possible solutions that the lead agencies can use in developing the statement of the project purpose and need, determining project alternatives, and gathering data for impacts analysis. A 30-day comment period following the meeting will be provided for the public to submit comments to be included in the scoping report.
- A **public meeting** will be scheduled to review and comment on **project alternatives**. A 30-day comment period following the meeting will be provided.

- A **public hearing** will provide the public with the opportunity to review and comment on the **Draft EIS**. There will be a 45-day comment period following the meeting for the public to submit comments on the Draft EIS.
- There will also be a 30-day comment period following publication of the **Final EIS Notice of Availability** (NOA).

A **stakeholder forum** will also be established consisting of 10-12 individuals representing key segments of the project area population. The stakeholder forum will be convened to gain input during scoping, determining the project “purpose & need” statement, development of alternatives, and review of the draft EIS document (see Table 4).

Methods of communication with the public throughout the project include:

- A project newsletter to be distributed at key points in the project, summarizing outcomes to date and announcing upcoming events.
- A project website will be maintained throughout the project to provide updates and to solicit public comment on an on-going basis. The project URL is: <http://www.provowestsideconnector.com/>
- A primary contact person has been designated for media and other organizations interested in the public involvement process, Bethany Hyatt of PB Americas, Inc. (See Table 1 for contact information.)

3.3 Public Officials

City and other public officials will be kept informed of project progress and outcomes. Lead agencies plan to present to the Provo City Council at least every 6 months and as needed with the regional planning organization and other community groups.

Table 4. Summary of Project Activities, Participation, and Scheduling

| Project Activities | Participants | Actions | Expected Completion |
|---|--|---|--------------------------------------|
| Project Initiation | Lead agencies | UDOT notifies FHWA to initiate EIS | Sept. 25, 2006 |
| Notice of Intent (NOI) | Lead agencies | Lead agencies collaborate on drafting NOI. FHWA submits NOI to <i>Federal Register</i> for publication | April 30, 2007 |
| Scoping | Lead agencies | Invite cooperating and participating agency participation. Scoping meetings are scheduled for agencies, the public, and a stakeholder forum | May 2007 |
| | Cooperating and participating agencies | Agency scoping meeting (May 22) followed by 30-day scoping comment period. | June 2007 |
| | Lead agencies | Present project to the Provo City Council | June 2007 |
| | Public | Public scoping meeting (June 14), followed by 30-day scoping comment period | July 2007 |
| | Stakeholder forum | A meeting for stakeholders initiates the stakeholder forum and obtains scoping comments (July 18). | July 2007 |
| | Lead agencies | Complete scoping report and prepare a post-scoping newsletter to inform the public of scoping outcomes. Information is also disseminated to agencies, stakeholders, and public officials. | October 2007 |
| Collaboration on methodologies, assessments and impacts | All agencies | Following scoping, lead agencies will collaborate with agencies on information and analyses necessary for drafting the “purpose & need,” project alternatives, existing environmental conditions, and impacts. | June 2007 through project completion |
| Project “Purpose & Need” and Alternatives | Lead agencies | Draft project “purpose & need” and an initial set of project alternatives will be defined. | October 2007 |
| | Stakeholder forum | Stakeholders will be invited to participate in a “purpose & need” workshop | October 2007 |
| | Lead agencies | Revise “purpose & need” and alternatives | December 2007 |
| | Lead agencies | Present progress to Provo City Council and other officials | January 2008 |
| | Cooperating and participating agencies | Lead agencies will solicit comments from other agencies on the draft project “purpose & need” (Chapter 1) | February 2008 |
| | Stakeholder forum | Alternatives refinement will take place with input from key stakeholder groups. | April 2008 |

| Project Activities | Participants | Actions | Expected Completion |
|--------------------------|--|---|---------------------|
| | Cooperating and participating agencies | Agency meeting to review project alternatives | April/May 2008 |
| | Public | A public meeting to comment on the revised alternatives, followed by a 30-day comment period. | May 2008 |
| | Stakeholder forum | Stakeholder forum meets to review and comment on alternatives development process | November 2008 |
| | Lead agencies | Lead agencies will make revisions to alternatives based on public input. Present outcomes to Provo City Council and other officials. | June-December 2008 |
| Draft EIS | Lead agencies | Inform City Council , other officials and appropriate agencies of upcoming draft EIS and public hearing | February 2009 |
| | Stakeholder forum | Stakeholder forum meets to review and comment on public hearing plans and materials | June 2009 |
| | Lead agencies | The preferred alternative will be identified for the Draft EIS (if appropriate). | |
| | Lead agencies | Draft EIS Notice of Availability (NOA) | June 2009 |
| | Public | Public hearing on Draft EIS and 45-day comment period | June 2009 |
| | Cooperating and Participating Agencies | Agencies comments on draft EIS , 45-day comment period | June 2009 |
| Final EIS | Lead agencies | Review public comments and responses with City Council and other public officials. Review schedule for Final EIS | July 2009 |
| | Stakeholder forum | Stakeholder forum to review public comments and schedule for Final EIS | December 2009 |
| | Public | Information on outcomes of public hearing and release of Final EIS will be available to the public through the project website | December 2009 |
| | Lead agencies | Final EIS Notice of Availability (NOA) | March 2010 |
| | All Agencies and the Public | 30-day comment period prior to ROD | April 2010 |
| Record of Decision (ROD) | Lead agencies | Submit Record of Decision (ROD) | May 2010 |

4. Revisions to the Coordination Plan

If any dates specified in this coordination plan are moved forward in the schedule (to an earlier date), concurrence will be sought from the affected Cooperating Agencies. Following concurrence, a revised coordination plan will be issued. The modified Coordination Plan will be identified by a modification number and date. Modifications are described on p. i, (before the table of contents).

Appendix 1: Invited Cooperating Agencies

Army Corps of Engineers
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Bureau of Land Management
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Department of Interior
Office of Environmental Policy and Compliance
Willie Taylor, Director
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1849 C. St. NW
Washington, DC 20240
202-208-3891
willie_taylor@ios.doi.gov

Environmental Protection Agency
Robin Coursen
NEPA Coordinator, Region 8
999 18th Street, Suite 300
8EPR-N
Denver, CO 80202-2466
303-312-6695
coursen.rob@epa.gov

U.S. Fish & Wildlife Service
Betsy Herrmann
Biologist
Utah Field Office
2369 West Orton Circle, Suite 50
West Valley City, UT 84119-
801-975-3330, Ext. 139
betsy_herrmann@fws.gov

Appendix 2: Invited Participating Agencies

Bureau of Reclamation
Bruce Barrett, Manager
Provo Area Office
302 East 1860 South
Provo, UT 84606-7317

Dept. of Homeland Security (FEMA)
Robert Flowers, Region 8 Administrator
Denver Federal Center
Building 710, Box 25267
Denver, CO 80255-0267

Federal Aviation Administration
Carl LaPray, Manager
Salt Lake City OEM/GNAS Group
PO Box 22067
1201 North 4000 West
Salt Lake City, UT 84122-

Federal Transit Authority
Terry Rosapep, Acting Region 8 Administrator
12300 West Dakota Ave., Suite 310
Lakewood, CO 80228-2583

Natural Resource Conservation Service
M. Ron Davidson,
Asst. State Conservationist - Technology
WF Bennett Federal Bldg
125 S. State St., Room 4402
Salt Lake City, UT 84138-1100

US Geological Survey
Patrick Lambert, District Chief
2329 West Orton Circle
West Valley City, UT 84119-2047

Utah Reclamation Mitigation and Conservation
Commission
Maureen Wilson
230 South 500 East, Suite 230
Salt Lake City, UT 84102-2045

Goshute Tribal Council
Rupert Steele, Chairman
BIA Route One
Ibapah, UT 84034

Northwestern Band of the Shoshone Nation
Ivan Wongan, Chairperson
427 N. Main St., Suite 101
Pocatello, ID 83204

Shoshone Tribe of Wind River Reservation
Vernon Hill, Business Committee
PO Box 217
Fort Washakie, WY 82514

Shoshone-Bannock Tribes
Alonzo Coby, Tribal Chairman
Fort Hall Business Council
PO Box 306
Fort Hall, ID 83203-0306

Skull Valley Band of the Goshutes
Leon Bear, Chairman
3359 S Main St. #808
Salt Lake City, UT 84115

Uinta and Ouray Tribes
Maxine Natchees, Chairperson
PO Box 190
988 South 7500 East
Fort Duchesne, UT 84206

Governor's Office of Economic Development
Doug Clark, Business & Technology Parks
Director
324 South State Street, Suite 500
Salt Lake City, UT 84111

Governor's Office of Planning & Budget
Resource Development Coordinating Committee
Carolyn Wright, RDCC Coordinator
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Salt Lake City, UT 84114

Utah Division of Homeland Security
Judy Watanabe, State Flood Plain Manager
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1110 State Office Building
Salt Lake City, UT 84114-1710

Utah Division of Air Quality
Robert Clark, Environmental Scientist
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Utah Division of Drinking Water
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Utah Division of Emergency Response & Remediation
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Utah Division of Solid & Hazardous Waste
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Utah Division of Forestry, Fire & State Lands
Barry Tripp, Lands Administrator
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Utah Division of Parks & Recreation
Mary Tullius, Division Director
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Salt Lake City, UT 84114-6001

Utah Division of Water Resources
Dennis Strong, Division Director
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1594 W North Temple, Suite 310
Salt Lake City, UT 84114-6201

Utah Division of Water Rights
Jerry Olds, State Engineer, Director
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1594 W North Temple, Suite 220
Salt Lake City, UT 84114-6300

Utah Division of Wildlife Resources
Douglas Sakaguchi,
Central Region Habitat Biologist
1115 N. Main Street
Springville, UT 84663

Utah Geological Survey
Richard Allis, State Geologist, Director
PO Box 146100
1594 W North Temple, Suite 3110
Salt Lake City, UT 84114-6100

Utah Division of State History
Matthew Seddon,
Deputy SHPO - Archaeology
300 Rio Grande
Salt Lake City, UT 84101

Utah Lake Commission
Clyde Naylor, Interim Director Utah Lake Commission
Utah County Dept. of Public Works
2855 S. State
Provo, UT 84606

Utah Transit Authority
G.J. LaBonty, Project Manager – Alternatives
3600 South 700 West
Salt Lake City, UT 84119

Central Utah Water Conservancy District
Terry Hickman, Environmental Programs Manager
355 W. University Parkway
Orem, UT 84058

Mountainland Association of Governments
Darrell Cook, Executive Director
586 East 800 North
Orem, UT 84097

Provo River Water Users Association
Keith Denos
285 West 1100 North
Pleasant Grove, UT 84026-1629

Springville City
Troy Fitzgerald, Interim City Administrator
50 S. Main St.
Springville City, UT 84663

Utah County, Department of Public Works
Paul Hawker, Associate County Engineer
2855 S. State
Provo, UT 84606